

THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 45 Session of 2017

INTRODUCED BY GODSHALL, BARRAR, BOBACK, V. BROWN, CALTAGIRONE, CAUSER, D. COSTA, COX, DIAMOND, FRANKEL, GILLESPIE, A. HARRIS, JAMES, W. KELLER, KINSEY, LONGIETTI, MARSHALL, MILLARD, MOUL, MULLERY, MURT, NEILSON, O'BRIEN, ORTITAY, PICKETT, QUIGLEY, READSHAW, SCHLOSSBERG, SIMMONS, TOEPEL, WARD, WATSON, ZIMMERMAN, GABLER, KAUFFMAN AND DeLUCA, JANUARY 23, 2017

REFERRED TO COMMITTEE ON HUMAN SERVICES, JANUARY 23, 2017

AN ACT

1 Providing for the use of investigational drugs, biological
2 products and devices by terminally ill patients.

3 The General Assembly of the Commonwealth of Pennsylvania
4 hereby enacts as follows:

5 Section 1. Short title.

6 This act shall be known and may be cited as the Right-to-Try
7 Act.

8 Section 2. Legislative findings and intent.

9 (a) Findings and declarations.--The General Assembly finds
10 and declares as follows:

11 (1) The process of approval for investigational drugs,
12 biological products and devices in the United States protects
13 future patients from premature, ineffective and unsafe
14 medications and treatments over the long run, but the process
15 often takes many years.

1 (2) Patients who have a terminal illness do not have the
2 luxury of waiting until an investigational drug, biological
3 product or device receives final approval from the United
4 States Food and Drug Administration.

5 (3) Patients who have a terminal illness have a
6 fundamental right to attempt to pursue the preservation of
7 their lives by accessing available investigational drugs,
8 biological products and devices.

9 (4) The use of available investigational drugs,
10 biological products and devices is a decision that should be
11 made by the patient with a terminal illness in consultation
12 with the patient's health care provider and the patient's
13 health care team, if applicable.

14 (5) The decision to use an investigational drug,
15 biological product or device should be made with full
16 awareness of the potential risks, benefits and consequences
17 to the patient and the patient's family.

18 (b) Intent.--It is the intent of the General Assembly to
19 allow terminally ill patients to use potentially life-saving
20 investigational drugs, biological products and devices.

21 Section 3. Definitions.

22 The following words and phrases when used in this act shall
23 have the meanings given to them in this section unless the
24 context clearly indicates otherwise:

25 "Eligible patient." As follows:

26 (1) An individual who has:

27 (i) a terminal illness, attested to by the patient's
28 treating health care provider;

29 (ii) carefully considered all other treatment
30 options approved by the United States Food and Drug

1 Administration;

2 (iii) been unable to participate in a clinical trial
3 for the terminal illness that is located within 100 miles
4 of the patient's home address or has not been accepted to
5 the clinical trial within one week of completion of the
6 clinical trial application process;

7 (iv) received a recommendation from the patient's
8 treating health care provider for an investigational
9 drug, biological product or device;

10 (v) given written, informed consent for the use of
11 the investigational drug, biological product or device,
12 or, if the patient is either a minor or lacks the mental
13 capacity to provide informed consent, a parent or legally
14 authorized representative has given written, informed
15 consent on the patient's behalf; and

16 (vi) documentation from the patient's treating
17 health care provider that the patient meets the
18 requirements of this paragraph.

19 (2) The term does not include an individual being
20 treated as an inpatient in any hospital.

21 "Health care provider." A licensed hospital or health care
22 facility, medical equipment supplier or person who is licensed,
23 certified or otherwise regulated to provide health care services
24 under the laws of this Commonwealth, including a physician,
25 podiatrist, optometrist, psychologist, physical therapist,
26 certified nurse practitioner, registered nurse, nurse midwife,
27 physician's assistant, chiropractor, dentist, pharmacist or an
28 individual accredited or certified to provide behavioral health
29 services.

30 "Investigational drug, biological product or device." A

1 drug, biological product or device that has successfully
2 completed phase one of a clinical trial but has not yet been
3 approved for general use by the United States Food and Drug
4 Administration and remains under investigation in a clinical
5 trial approved by the United States Food and Drug
6 Administration.

7 "Terminal illness." A disease or condition that, without
8 life-sustaining procedures, will soon result in death or a state
9 of permanent unconsciousness from which recovery is unlikely.

10 "Written, informed consent." A written document placed in
11 the patient's medical record signed by the patient and attested
12 to by the patient's treating health care provider and a witness
13 that, at a minimum:

14 (1) Explains the currently approved products and
15 treatments for the disease or condition from which the
16 patient suffers.

17 (2) Attests to the fact that the patient concurs with
18 the patient's treating health care provider in believing that
19 all currently approved and conventionally recognized
20 treatments are unlikely to prolong the patient's life.

21 (3) Identifies clearly the specific proposed
22 investigational drug, biological product or device that the
23 patient is seeking to use.

24 (4) Describes the potentially best and worst outcomes of
25 using the investigational drug, biological product or device
26 with a realistic description of the most likely outcome,
27 including the possibility that new, unanticipated, different
28 or worse symptoms might result, and that death could be
29 hastened by the proposed treatment, based on the health care
30 provider's knowledge of the proposed treatment and the

1 patient's condition.

2 (5) Makes clear that the patient's health insurer and
3 health care provider are not obligated to pay for the use of
4 the investigational drug, biological product or device or any
5 care or treatments consequent to the use of the
6 investigational drug, biological product or device.

7 (6) Makes clear that the patient's eligibility for
8 hospice care may be withdrawn if the patient begins curative
9 treatment and care may be reinstated if the curative
10 treatment ends and the patient meets hospice eligibility
11 requirements.

12 (7) Makes clear that in-home health care may be denied
13 if treatment begins.

14 (8) States that the patient understands that the patient
15 is liable for all expenses consequent to the use of the
16 investigational drug, biological product or device, and that
17 this liability extends to the patient's estate, unless a
18 contract between the patient and the manufacturer of the
19 investigational drug, biological product or device states
20 otherwise.

21 Section 4. Access.

22 (a) General rule.--A manufacturer of an investigational
23 drug, biological product or device may make available the
24 manufacturer's investigational drug, biological product or
25 device to eligible patients in accordance with this act.

26 (b) Costs.--A manufacturer may:

27 (1) Provide an investigational drug, biological product
28 or device to an eligible patient without receiving
29 compensation.

30 (2) Require an eligible patient to pay the costs of, or

1 the costs associated with, the manufacture of the
2 investigational drug, biological product or device.

3 (c) Insurers.--

4 Nothing in this act may be construed to require a health
5 insurer to provide coverage for any health care services,
6 including investigational drugs, biological products or devices,
7 that would not otherwise be a covered benefit under an eligible
8 patient's health insurance policy.

9 Section 5. Unprofessional conduct.

10 (a) Health care provider immunity.--A health care provider
11 who in good faith recommends or participates in the use of an
12 investigational drug, biological product or device under this
13 act may not be subject to criminal or civil liability, nor be
14 found to have committed an act of unprofessional conduct under
15 any law of this Commonwealth relating to licensure.

16 (b) Health care provider licensure not affected.--

17 Notwithstanding any other law to the contrary, a licensure board
18 may not revoke, suspend or otherwise take any action against an
19 individual holding a license issued by a Commonwealth licensure
20 board based solely on the health care provider's recommendations
21 to an eligible patient regarding access to or treatment with an
22 investigational drug, biological product or device, as long as
23 the recommendations are consistent with medical standards of
24 care.

25 Section 6. Construction.

26 Nothing in this act may be construed as creating a private
27 cause of action against a manufacturer of an investigational
28 drug, biological product or device, or against any other person
29 or entity involved in the care of an eligible patient using an
30 investigational drug, biological product or device for any

1 injury suffered by the eligible patient resulting from the
2 investigational drug, biological product or device, as long as
3 the manufacturer or other person or entity acted in accordance
4 with this act, except when the injury results from a failure to
5 exercise reasonable care.

6 Section 7. Effective date.

7 This act shall take effect in 60 days.