THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE RESOLUTION

No. 143

Session of 2023

INTRODUCED BY VENKAT, HARKINS, MADDEN, WAXMAN, KINSEY, HILL-EVANS, HANBIDGE, KHAN, SANCHEZ, PROBST, BRENNAN, CERRATO, HOWARD, SOLOMON, DIAMOND, SCOTT, CEPEDA-FREYTIZ, D. MILLER, MADSEN, GAYDOS, O'MARA AND GREEN, JUNE 6, 2023

AS REPORTED FROM COMMITTEE ON HEALTH, HOUSE OF REPRESENTATIVES, AS AMENDED, SEPTEMBER 27, 2023

A RESOLUTION

1 2 3	Directing the Joint State Government Commission to conduct a study on the Commonwealth's response to COVID-19 PREPAREDNESS < TO RESPOND TO PUBLIC HEALTH EMERGENCIES.
4	WHEREAS, COVID 19 is an infectious disease caused by the <
5	SARS CoV 2 virus and was first discovered in December 2019; and
6	WHEREAS, Most people infected with COVID 19 will experience
7	mild to moderate respiratory illness and recover without
8	requiring special treatment, however, some will become seriously
9	ill and require medical attention; and
10	WHEREAS, Older people and those with underlying medical
11	conditions like cardiovascular disease, diabetes, chronic
12	respiratory disease or cancer are more likely to develop serious
13	illness; and
14	WHEREAS, Anyone can get sick with COVID 19 and become
15	seriously ill or die at any age; and
16	WHEREAS, Former Governor Tom Wolf reported this
17	Commonwealth's first two confirmed cases in March 2020; and

- 1 WHEREAS, Since the first two confirmed cases, this
- 2 Commonwealth has experienced stay at home orders, mandatory
- 3 masking, school closures, business closures and restrictions,
- 4 hospitalizations, deaths of loved ones and financial hardships;
- 5 and
- 6 WHEREAS, As of May 3, 2023, this Commonwealth had nearly 3
- 7 million confirmed cases of COVID-19 and just over 51,000 deaths;
- 8 and
- 9 WHEREAS, It is important that the Commonwealth learns from
- 10 COVID-19 and makes improvements to the Commonwealth's ability to
- 11 respond to future similar events; and
- 12 WHEREAS, It is important for the Commonwealth to assess what
- 13 changes need to be made relating to emergency preparedness,
- 14 including the role of the Pennsylvania National Guard, public-
- 15 health, the public school system, students, businesses, workers
- 16 and State and local government agencies in this Commonwealth;
- 17 therefore be it
- 18 RESOLVED, That the House of Representatives direct the Joint-
- 19 State Government Commission to conduct a study on the
- 20 Commonwealth's response to COVID-19; and be it further
- 21 RESOLVED, That the House of Representatives direct the Joint
- 22 State Government Commission to establish an advisory committee
- 23 consisting of, but not limited to, the following individuals to-
- 24 conduct the study on the Commonwealth's response to COVID 19:
- 25 (1) The Secretary of Community and Economic Development
- or the secretary's designee.
- 27 (2) The Secretary of Education or the secretary's
- 28 designee.
- 29 (3) The Secretary of Health or the secretary's designee.
- 30 (4) The Secretary of Human Services or the secretary's

1	designee.
2	(5) The Secretary of Labor and Industry or the
3	secretary's designee.
4	(6) The Secretary of Military and Veterans Affairs or
5	the secretary's designee.
6	(7) The Director of the Pennsylvania Emergency
7	Management Agency or the director's designee.
8	(8) A representative of hospitals and public health-
9	systems.
0	(9) A representative of long term care providers.
1	(10) A representative of nursing home operators.
_2	(11) A representative of aging services.
13	(12) A representative of physicians.
_4	(13) A representative of osteopathic physicians.
.5	(14) A representative of emergency physicians.
_6	(15) A representative of registered nurses.
_7	(16) A representative of a union for caregivers, nurses
8	and health care professionals.
_9	(17) A representative of workers in the emergency and
20	nonemergency ambulance and medical transportation industry.
21	(18) A representative of businesses.
22	(19) A representative of local and independent business
23	owners.
24	(20) A representative of labor councils.
25	(21) A representative of public school boards.
26	(22) A representative of public school teachers.
27	(23) A representative of child-care providers.
28	(24) A representative of nursing home operators.
29	(25) A representative of an organization advocating for
30	individuals who have an intellectual disability or are on the

1	autism spectrum.
2	(26) A representative of counties with a health
3	department.
4	(27) A representative of counties without a health
5	department.
6	(28) A representative of federally qualified health
7	centers.
8	(29) A representative of dentists.
9	(30) A representative of municipal police departments.
10	(31) Representatives from other Commonwealth agencies or
11	other entities that the Joint State Government Commission
12	deems appropriate in conducting the study on the
13	Commonwealth's response to COVID-19.
14	(32) Any other individuals with knowledge and expertise
15	in matters involving the Commonwealth's response to COVID-19;
16	and be it further
17	RESOLVED, That the Joint State Government Commission, in
18	collaboration with the advisory committee, compile a report
19	that, at a minimum, includes all of the following:
20	(1) A review and analysis of this Commonwealth's
21	response to COVID-19 relating to emergency preparedness,
22	including the role of the Pennsylvania National Guard, public
23	health, the public school system, students, businesses,
24	workers and State and local government agencies in this
25	Commonwealth.
26	(2) Policy recommendations and proposed legislation to
27	implement necessary changes to the laws of this Commonwealth.
28	(3) Any other matters deemed appropriate by the Joint
29	State Government Commission;

- 1 WHEREAS, THE COVID-19 PANDEMIC EXPOSED BOTH THE STRENGTHS AND <--
- 2 THE WEAKNESSES OF STATE AND LOCAL LAWS IN THIS COMMONWEALTH
- 3 RELATING TO PREPARING FOR AND RESPONDING TO PUBLIC HEALTH
- 4 EMERGENCIES; AND
- 5 WHEREAS, THE COVID-19 PANDEMIC AND THE RESPONSE TO THE
- 6 PANDEMIC HAD MANY WIDESPREAD IMPACTS ON THIS COMMONWEALTH AND
- 7 ITS RESIDENTS; AND
- 8 WHEREAS, IT IS IMPORTANT THAT THE COMMONWEALTH LEARN FROM THE
- 9 EXPERIENCE OF THE COVID-19 PANDEMIC AND REVIEW THE IMPACT THAT
- 10 ITS LAWS AND REGULATIONS HAVE ON THE COMMONWEALTH'S ABILITY TO
- 11 RESPOND TO SIMILAR FUTURE EVENTS; AND
- 12 WHEREAS, IT IS IMPORTANT FOR THE COMMONWEALTH TO ASSESS WHAT
- 13 CHANGES NEED TO BE MADE TO ITS LAWS AND REGULATIONS RELATING TO
- 14 EMERGENCY PREPAREDNESS, INCLUDING THE ROLE OF THE PENNSYLVANIA
- 15 NATIONAL GUARD, PUBLIC AND PRIVATE HEALTH SYSTEMS, THE PUBLIC
- 16 SCHOOL SYSTEM AND STATE AND LOCAL GOVERNMENT AGENCIES IN THIS
- 17 COMMONWEALTH; AND
- 18 WHEREAS, SENATE RESOLUTION 194 OF 2007 DIRECTED THE JOINT
- 19 STATE GOVERNMENT COMMISSION TO ESTABLISH A TASK FORCE TO REVIEW,
- 20 UPDATE AND CODIFY PENNSYLVANIA'S PUBLIC HEALTH LAWS, BUT THE
- 21 STUDY WAS NOT COMPLETED; AND
- 22 WHEREAS, HOUSE RESOLUTION 88 OF 2021 DIRECTED THE JOINT STATE
- 23 GOVERNMENT COMMISSION TO REVIEW REGULATORY WAIVERS AND
- 24 SUSPENSIONS DURING THE COVID-19 PANDEMIC TO DETERMINE WHICH
- 25 REGULATORY WAIVERS AND SUSPENSIONS SHOULD PERMANENTLY REMAIN IN
- 26 PLACE; AND
- 27 WHEREAS, THE JOINT STATE GOVERNMENT COMMISSION SHOULD
- 28 CONTINUE THE WORK RELATED TO REVIEWING PUBLIC HEALTH LAWS AND
- 29 OTHER LEGAL STRUCTURES IMPACTING THE COMMONWEALTH'S ABILITY TO
- 30 RESPOND TO FUTURE PUBLIC HEALTH EMERGENCIES; THEREFORE BE IT

- 1 RESOLVED, THAT THE HOUSE OF REPRESENTATIVES DIRECT THE JOINT
- 2 STATE GOVERNMENT COMMISSION TO ESTABLISH AN ADVISORY COMMITTEE
- 3 CONSISTING OF, BUT NOT LIMITED TO, THE FOLLOWING INDIVIDUALS TO
- 4 CONDUCT THE STUDY ON THE COMMONWEALTH'S PREPAREDNESS TO RESPOND
- 5 TO PUBLIC HEALTH EMERGENCIES:
- 6 (1) THE SECRETARY OF AGING OR THE SECRETARY'S DESIGNEE.
- 7 (2) THE SECRETARY OF THE COMMONWEALTH OR THE SECRETARY'S
- 8 DESIGNEE.
- 9 (3) THE SECRETARY OF COMMUNITY AND ECONOMIC DEVELOPMENT
- 10 OR THE SECRETARY'S DESIGNEE.
- 11 (4) THE SECRETARY OF EDUCATION OR THE SECRETARY'S
- 12 DESIGNEE.
- 13 (5) THE SECRETARY OF HEALTH OR THE SECRETARY'S DESIGNEE.
- 14 (6) THE SECRETARY OF HUMAN SERVICES OR THE SECRETARY'S
- 15 DESIGNEE.
- 16 (7) THE SECRETARY OF LABOR AND INDUSTRY OR THE
- 17 SECRETARY'S DESIGNEE.
- 18 (8) THE SECRETARY OF MILITARY AND VETERANS AFFAIRS OR
- 19 THE SECRETARY'S DESIGNEE.
- 20 (9) THE DIRECTOR OF THE PENNSYLVANIA EMERGENCY
- 21 MANAGEMENT AGENCY OR THE DIRECTOR'S DESIGNEE.
- 22 (10) A REPRESENTATIVE OF HOSPITALS AND PUBLIC HEALTH
- 23 SYSTEMS.
- 24 (11) A REPRESENTATIVE OF LONG-TERM CARE PROVIDERS.
- 25 (12) A REPRESENTATIVE OF NURSING HOME OPERATORS.
- 26 (13) A REPRESENTATIVE OF AGING SERVICES.
- 27 (14) A REPRESENTATIVE OF PHYSICIANS.
- 28 (15) A REPRESENTATIVE OF OSTEOPATHIC PHYSICIANS.
- 29 (16) A REPRESENTATIVE OF EMERGENCY PHYSICIANS.
- 30 (17) A REPRESENTATIVE OF REGISTERED NURSES.

- 1 (18) A REPRESENTATIVE OF A UNION FOR CAREGIVERS, NURSES
- 2 AND HEALTH CARE PROFESSIONALS.
- 3 (19) A REPRESENTATIVE OF WORKERS IN THE EMERGENCY AND
- 4 NONEMERGENCY AMBULANCE AND MEDICAL TRANSPORTATION INDUSTRY.
- 5 (20) A REPRESENTATIVE OF BUSINESSES.
- 6 (21) A REPRESENTATIVE OF LOCAL AND INDEPENDENT BUSINESS
- 7 OWNERS.
- 8 (22) A REPRESENTATIVE OF LABOR COUNCILS.
- 9 (23) A REPRESENTATIVE OF PUBLIC SCHOOL BOARDS.
- 10 (24) A REPRESENTATIVE OF PUBLIC SCHOOL TEACHERS.
- 11 (25) A REPRESENTATIVE OF CHILD-CARE PROVIDERS.
- 12 (26) A REPRESENTATIVE OF AN ORGANIZATION ADVOCATING FOR
- 13 INDIVIDUALS WHO HAVE AN INTELLECTUAL DISABILITY OR ARE ON THE
- 14 AUTISM SPECTRUM.
- 15 (27) A REPRESENTATIVE OF COUNTIES WITH A HEALTH
- 16 DEPARTMENT.
- 17 (28) A REPRESENTATIVE OF COUNTIES WITHOUT A HEALTH
- 18 DEPARTMENT.
- 19 (29) A REPRESENTATIVE OF LOCAL GOVERNMENTS.
- 20 (30) A REPRESENTATIVE OF FEDERALLY QUALIFIED HEALTH
- 21 CENTERS.
- 22 (31) A REPRESENTATIVE OF DENTISTS.
- 23 (32) A REPRESENTATIVE OF MUNICIPAL POLICE DEPARTMENTS.
- 24 (33) A REPRESENTATIVE OF THE ADMINISTRATIVE OFFICE OF
- 25 PENNSYLVANIA COURTS.
- 26 (34) A REPRESENTATIVE OF RESTAURANTS AND LODGING
- 27 ESTABLISHMENTS.
- 28 (35) REPRESENTATIVES FROM OTHER COMMONWEALTH AGENCIES OR
- 29 OTHER ENTITIES THAT THE JOINT STATE GOVERNMENT COMMISSION
- 30 DEEMS APPROPRIATE IN REVIEWING THE COMMONWEALTH'S EXISTING

- 1 LEGAL STRUCTURE INFORMING PUBLIC HEALTH EFFORTS RELATED TO
- 2 COVID-19 AND FUTURE POTENTIAL PUBLIC HEALTH EMERGENCIES;
- 3 AND BE IT FURTHER
- 4 RESOLVED, THAT THE JOINT STATE GOVERNMENT COMMISSION, IN
- 5 COLLABORATION WITH THE ADVISORY COMMITTEE, COMPILE A REPORT
- 6 THAT, AT A MINIMUM, INCLUDES ALL OF THE FOLLOWING:
- 7 (1) A REVIEW AND ANALYSIS OF THIS COMMONWEALTH'S
- 8 EXISTING LEGAL INFRASTRUCTURE THAT COULD HELP OR HINDER THE
- 9 COMMONWEALTH'S ABILITY TO RESPOND TO PUBLIC HEALTH
- 10 EMERGENCIES SIMILAR TO COVID-19 AND OTHER FUTURE PUBLIC
- 11 HEALTH EMERGENCIES, INCLUDING:
- 12 (I) BALANCING COMPETING INTERESTS, SUCH AS DATA
- PRIVACY INTERESTS, WITH THE NEED FOR INFORMATION AND THE
- 14 NEED FOR HEALTH PROTECTION WITH INDIVIDUAL LIBERTY;
- 15 (II) ENSURING ACCOUNTABILITY FOR EMERGENCY
- 16 DECISIONS;
- 17 (III) CREATING REQUIREMENTS FOR PUBLIC INPUT; AND
- 18 (IV) SERVING THE PROTECTION OF PUBLIC TRUST.
- 19 (2) POLICY RECOMMENDATIONS, PROPOSED LEGISLATION AND
- 20 PROPOSED REGULATIONS TO IMPLEMENT NECESSARY CHANGES TO THE
- 21 LAWS AND REGULATIONS OF THIS COMMONWEALTH TO ENSURE THAT THE
- 22 COMMONWEALTH HAS THE AUTHORITY AND FLEXIBILITY TO IMPLEMENT
- 23 LIFESAVING PUBLIC HEALTH INTERVENTIONS WHILE HONORING
- 24 PERSONAL LIBERTY AND DEMOCRATIC ACCOUNTABILITY.
- 25 (3) ANY OTHER MATTERS DEEMED APPROPRIATE BY THE JOINT
- 26 STATE GOVERNMENT COMMISSION;
- 27 AND BE IT FURTHER
- 28 RESOLVED, That the Joint State Government Commission
- 29 establish the advisory committee within three months of the
- 30 adoption of this resolution; and be it further

- 1 RESOLVED, That the Joint State Government Commission present
- 2 its report to the House of Representatives no later than
- 3 January 1, 2025 2026.

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